

Message Text

SECRET

PAGE 01 BONN 21254 01 OF 03 171653Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06
FEAE-00 ACDA-07 IO-13 EB-07 NRC-05 OES-06 ERDA-05
COME-00 TRSE-00 OMB-01 SAJ-01 GSA-01 SIL-01 LAB-04
/109 W

----- 046397 /43

R 171639Z DEC 76
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4151
INFO USMISSION USBERLIN

S E C R E T SECTION 01 OF 03 BONN 21254

E.O. 11652: GDS
TAGS: PFOR, PGOV, WB, GW, GE, UR
SUBJECT: BERLIN STOCKPILE

REFS: (A) STATE 300739; (B) BONN 20510; (C) USBER 2478;
(D) BONN 17900

SUMMARY: BONN GROUP DISCUSSION OF FRG "NEW CONCEPT" FOR
BERLIN STOCKPILE PROVIDED CLARIFICATION OF SEVERAL
ASPECTS OF THE PROPOSED SHIFT FROM A TWELVE-MONTH TO A
SIX-MONTH PLANNING BASE. NEXT STEP WILL BE TRIPARTITE
MEETING TO DEVELOP AN ALLIED REPLY, AT WHICH WE WILL
URGE UK AND FRENCH REPS TO JOIN WITH US IN ACCEPTING
THE FRG PROPOSAL ONLY ON CONDITION THAT SOLID FUEL
STOCKS BE MAINTAINED AT TWELVE-MONTH LEVEL. END
SUMMARY.

1. BONN GROUP DISCUSSED FRG "NEW CONCEPT" FOR BERLIN
STOCKPILE IN ITS DECEMBER 14 MEETING. FOR THE DISCUS-
SION, REGULAR FRG REPS WERE JOINED BY FINANCE MINISTRY
REP (HEINSEL), SENAT REP (KROLL), AND SENAT STOCKPILE
ADMINISTRATOR (ERBE).

SECRET

SECRET

PAGE 02 BONN 21254 01 OF 03 171653Z

2. FULL BONN GROUP DISCUSSION OF BERLIN STOCKPILE
FOLLOWED DECEMBER 13 TRIPARTITE CONSULTATION AMONG
ALLIED BONN GROUP REPS. IN THAT MEETING, U.S. REP NOTED
INSTRUCTIONS IN REF A. UK REP (HITCH) SAID THE UK WAS
NOT DISPOSED TO ARGUE THE ISSUE FURTHER AND WAS PRE-

PARRED TO AGREE TO THE FRG PROPOSAL. FRENCH REP (DE BOISSIEU) COMMENTED THAT HE WAS WITHOUT INSTRUCTIONS. NEVERTHELESS, HE FELT HIS AUTHORITIES WERE WILLING TO JOIN OTHER ALLIES IN ACCEPTING FRG PLAN. AS U.S. REP WAS CHAIRMAN FOR FORTHCOMING MEETING, IT WAS AGREED THAT HE WOULD SERVE INITIALLY AS ALLIED SPOKESMAN IN PUTTING QUESTIONS TO FRG EXPERTS ON THE NEW CONCEPT. IT WAS FURTHER AGREED THAT ALLIED ACQUIESCENCE TO THE PLAN WOULD BE GIVEN ONLY AFTER ANOTHER TRIPARTITE ROUND ON THE SUBJECT.

3. IN DECEMBER 14 MEETING, U.S. REP BEGAN BY SEEKING CONFIRMATION OF ASSUMPTION THAT NEW CONCEPT WOULD BE IMPLEMENTED QUIETLY AND OVER A THREE TO FOUR YEAR PERIOD.

-- KROLL REPLIED THAT QUITE OBVIOUSLY IT WAS A MEASURE WHICH THE FRG WOULD NOT WANT TO MAKE PUBLIC. THREE TO FOUR YEARS OR EVEN LONGER IN SOME CATEGORIES WOULD BE USED TO IMPLEMENT THE CHANGES.

4. EXPRESSING THE DEPARTMENT'S CONCERN (PARA 2 REF A), U.S. REP NOTED THE PSYCHOLOGICAL ASPECTS OF THE SITUATION AND INQUIRED WHAT STEPS THE FRG PLANNED TO TAKE TO MINIMIZE PUBLIC IMPACT OF THE CHANGES.

-- KROLL RESPONDED THAT THE PLAN IS STRICTLY CONFIDENTIAL. THE SENAT HAS NEVER SPOKEN TO NEWSPAPER PEOPLE ABOUT DETAILS OF THE STOCKPILE. OF COURSE, PEOPLE IN BERLIN KNOW GENERALLY ABOUT THE STOCKPILE, BUT THE SECRET

SECRET

PAGE 03 BONN 21254 01 OF 03 171653Z

CHANGES CONTEMPLATED WOULD NOT BE APPARENT TO THE PUBLIC.

-- ERBE ADDED THAT THE BERLIN POPULATION CAN ONLY SEE THE COAL STOCKS, AND THESE HAVE BEEN MOVED AROUND IN THE PAST WITHOUT COMMENT. THE GRAIN STOCKS ARE IN CLOSED WAREHOUSES. CONTRACTS ON BOTH GRAIN AND COAL ARE LONG TERM AND CANNOT BE TERMINATED. THAT WOULD EXTEND THE IMPLEMENTATION OF THAT ASPECT OF THE NEW CONCEPT.

5. U.S. REP REQUESTED A DEFINITION OF "VITAL" AND "NON-VITAL" INDUSTRY AND ASKED WHETHER THERE WAS A LIST OF EACH.

-- ERBE REPLIED THAT GENERALLY SPEAKING THERE IS NO LIST. BASICALLY, INDUSTRIES PRODUCING FOR THE BERLIN MARKET PARTICULARLY IN THE AREAS OF PAPER, WOOD, FOOD AND DRUGS AMONG OTHERS ARE CONSIDERED VITAL. INDUSTRIES

PRODUCING FOR EXPORT FROM BERLIN ARE NON-VITAL AND
WOULD BE CLOSED DOWN IN CASE OF BLOCKADE.

SECRET

NNN

SECRET

PAGE 01 BONN 21254 02 OF 03 171656Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06
FEAE-00 COME-00 TRSE-00 OMB-01 SAJ-01 GSA-01 EB-07
SIL-01 LAB-04 /073 W
----- 046446 /43

R 171639Z DEC 76
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4152
INFO USMISSION USBERLIN

S E C R E T SECTION 02 OF 03 BONN 21254

6. BORROWING USBER'S SUGGESTION, U.S. REP FOLLOWED UP
BY ASKING IF A THIRD CATEGORY OF INDUSTRY HAD BEEN
CONSIDERED, NAMELY LABOR-INTENSIVE, LOW RAW
MATERIAL CONSUMING INDUSTRIES SUCH AS ELECTRONICS OR
PHARMACEUTICALS WHICH DO PRODUCE FOR EXPORT. OUTGOING
AIRCRAFT COULD BE USED, AND THIS WOULD HELP SOLVE THE
UNEMPLOYMENT PROBLEM WHICH IS HIGHLIGHTED IN THE NEW
CONCEPT PAPER.

-- HEINSEL ANSWERED THAT INDEED UNEMPLOYMENT WOULD BE
A PROBLEM. HE SAW THE MERIT OF THE U.S. SUGGESTION
AND WOULD THINK ABOUT IT.

7. REFERRING TO SECTION III OF THE FRG PAPER, U.S. REP
ASKED FOR CLARIFICATION OF THE REFERENCES TO A SIX-
MONTH STOCKPILE VS. A SIX-MONTH STOCKPILE PLUS AN AIR-
LIFT. ON WHICH WAS THE NEW CONCEPT TO BE BASED?

-- KROLL SAID THAT THE AIM WAS TO ASSURE A FULL SIX-
MONTH STOCKPILE WITHOUT THE SUPPORT OF AN AIRLIFT.
SECRET

SECRET

PAGE 02 BONN 21254 02 OF 03 171656Z

THERE WERE TWO POSSIBILITIES: (A) A SIX-MONTH STOCKPILE PLUS AN AIRLIFT WOULD ENSURE "NORMAL" LIVING IN THE CITY, ((
(B) A SIX-MONTH STOCKPILE WITHOUT AN AIR3.
LIFT WOULD ALLOW "SURVIVAL" LIVING.

-- ERBE ADDED THAT IN THE SECOND CASE THERE WOULD BE, FOR EXAMPLE, NO FRESH MEAT OR FRESH VEGETABLES.

8. HITCH ASKED IF IT WERE A ROLLING CONCEPT

SIX MONTHS SUPPLY BE BUILT UP DURING A BLOCTU KOR#IS

IT ALL OVER AFTER SIX MONTHS?

-- KROLL SAID NO ONE COULD ANSWER THE QUESTION. IT DEPENDS ON WHAT IS HAPPENING DURING THE PERIOD. WE WOULD HAVE TO WORK IT OUT. BUT SOME GOODS CANNOT BE AIRLIFTED.

9. U.S. REP NOTED THAT THE FRG PLAN CALLED FOR STEPPING UP THE AIRLIFT AFTER SIX MONTHS. WOULD APPROVAL OF THE NEW CONCEPT BE FOLLOWED WITH A REQUEST FOR REVISION OF AIRLIFT PLANNING?

-- KROLL REPLIED NO. THE PRESENT AIRLIFT PLAN IS BASED ON KEEPING NON-VITAL INDUSTRY OPERATING. STOPPING NON-VITAL INDUSTRY WOULD MAKE THE AIRLIFT CAPACITY SUFFICIENT.

-- ERBE ADDED THAT THE CITY WOULD SURVIVE WITH A LOWER STANDARD OF LIVING AFTER SIX MONTHS.

10. STATING THAT IT WAS NOT SO MUCH A QUESTION AS AN EXPRESSION OF AN OPINION OF THE USG, U.S. REP REFERRED TO THE DESIRABILITY OF MAINTAINING THE PRESENT TWELVE-
SECRET

SECRET

PAGE 03 BONN 21254 02 OF 03 171656Z

MONTH STOCK OF SOLID FUELS, WHICH WOULD BE CRITICAL IN AN EMERGENCY SITUATION AND DIFFICULT TO REPLENISH.

-- KROLL SAID THAT HE DID NOT SEE MUCH POINT IN HAVING ONE ITEM IN THE STOCKPILE AT A TWELVE-MONTH LEVEL WHILE ALL THE OTHER ITEMS WOULD LAST ONLY SIX MONTHS.

SECONDLY, THERE WAS THE PROBLEM OF STORAGE SPACE IN BERLIN. HOWEVER, WE COULD DISCUSS THE POINT.

11. U.S. REP RESPONDED THAT SIX MONTHS WAS NOT VERY LONG TO SOLVE A CRISIS. REPLENISHING COAL SUPPLIES WOULD REQUIRE A GREAT DEAL OF AIRLIFT CAPACITY. ADDITIONALLY, THE TWELVE MONTH STOCK WAS ALREADY THERE. FINALLY, AS NOTED ABOVE, IT WAS THE ONLY STOCKPILE ITEM READILY VISIBLE TO THE PUBLIC. BY NOT DIMINISHING IT, WE WOULD PERHAPS LESSEN THE POSSIBILITY OF AN ADVERSE PSYCHOLOGICAL REACTION.

-- ERBE SAID THAT THE REAL PROBLEM WAS LIQUID FUEL. IT CANNOT BE FLOWN IN OR STOCKED UP FOR LONGER THAN SIX MONTHS. YET EVER MORE BERLIN PRIVATE AND PUBLIC BUILDINGS USE LIQUID, NOT SOLID FUEL. NEVERTHELESS, THE U.S. REP HAD A POINT CONCERNING SOLID FUELS. WE CAN DISCUSS IT.

12. BOISSIEU ASKED IN WHAT AREAS OTHER THAN LIQUID FUELS THE STOCKPILE WOULD BE INCREASED UNDER THE NEW CONCEPT.

NOTE BY OC/T: #AS RECEIVED.

SECRET

NNN

SECRET

PAGE 01 BONN 21254 03 OF 03 171655Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06
FEAE-00 COME-00 TRSE-00 OMB-01 SAJ-01 GSA-01 EB-07
SIL-01 LAB-04 /073 W

----- 046441 /43

R 171639Z DEC 76
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4153
INFO USMISSION USBERLIN

S E C R E T SECTION 03 OF 03 BONN 21254

-- ERBE NOTED HEALTH, HYGIENE, MEAT AND VARIOUS OTHER FOODS.

13. HITCH QUESTIONED WHETHER THE OTHER SIDE MIGHT NOT MISEVALUATE POLITICALLY THE IMPLEMENTATION OF THE PLAN.

-- KROLL SAID THAT THE POLITICAL PURPOSE OF THE STOCK-PILE WAS TO DETER THE OTHER SIDE. THAT PURPOSE WILL BE BETTER SERVED BY A REALLY EFFECTIVE SIX-MONTH STOCKPILE.

14. BOISSIEU WONDERED IF THE FRG WOULD SELL THE SURPLUS STOCKS TO THE GDR AS HAS BEEN DONE IN THE PAST.

-- ERBE SAID NO. THE COAL WOULD BE BURNED IN BERLIN ELECTRICAL GENERATORS. THE GRAIN AND SUGAR WOULD BE CONSUMED IN WEST BERLIN.

15. U.S. REP ASKED WHEN THE FRG WOULD NEED TO KNOW THE ALLIED POSITION ABOUT THE PROPOSED NEW CONCEPT.

SECRET

SECRET

PAGE 02 BONN 21254 03 OF 03 171655Z

-- KROLL REPLIED THAT THEY HOPED FOR AN EARLY DECISION, THE EARLIER THE BETTER.

16. HITCH ASKED WHAT PRESS LINE WOULD BE USED IF NOTICE WERE TAKEN OF THE IMPLEMENTATION OF THE NEW CONCEPT. WOULD IT BE TERMED A RATIONALIZATION?

-- KROLL SAID THEY DID NOT EXPECT THE PROBLEM TO ARISE. THERE HAS NEVER BEEN PRESS INTEREST IN THE STOCKPILE. IF IT DID OCCUR, THEY WOULD DEAL QUIETLY WITH THE TOP PRESS PEOPLE.

17. U.S. REP CONCLUDED WITH ASSURANCE THAT ALLIED REACTION WOULD BE GIVEN AS SOON AS POSSIBLE.

18. COMMENT: NOTHING EMERGED FROM THE BONN GROUP DISCUSSION WHICH WOULD NECESSITATE RECONSIDERATION OF THE DEPARTMENT'S INSTRUCTIONS (REF A). WE THUS PLAN TO COORDINATE WITH UK AND FRENCH REPS IN DEVELOPING AN ALLIED REPLY AND WILL URGE THAT TMLY JOCHUIS IN CONDITIONING THEIR AGREEMENT TO THE NEQAJA MAINTENANCE OF 12-MONTH STOCKS OF SOLID FUELS. STOESEL

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, NUCLEAR STOCKPILES, FUELING SYSTEMS, MEETINGS, BERLIN TRIPARTITE MATTERS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 17 DEC 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BONN21254
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760464-1154
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761231/aaaabafd.tel
Line Count: 326
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 76 STATE 300739, 76 BONN 20510, 76 USBERLIN 2478, 76 BONN 17900
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 19 AUG 2004
Review Event:
Review Exemptions: n/a
Review History: WITHDRAWN <28 APR 2004 by MartinML, RDFRD>; RELEASED <19 AUG 2004 by BoyleJA>; APPROVED <20 AUG 2004 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BERLIN STOCKPILE
TAGS: PFOR, PGOV, WB, GE, GC, UR, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006